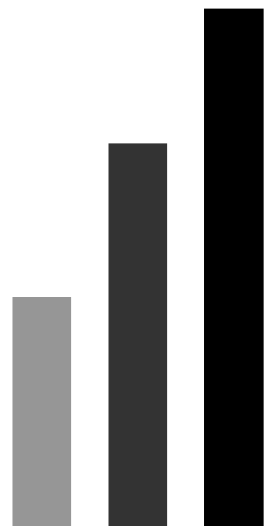


Agenda 2015

Planning Board

For meeting on:

7	October	2015
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A meeting of the Planning Board will be held on Wednesday 7 October 2015 at 3pm within the Municipal Buildings, Greenock.

GERARD MALONE
Head of Legal & Property Services

BUSINESS

1. Apologies, Substitutions and Declarations of Interest	Page
2. Continued Planning Applications Reports by Head of Regeneration & Planning on continued applications for planning permission as follows: (a) Baronial Developments Gourock Limited Residential development of 3 blocks, containing 15 flats, with associated road, parking and landscaping: Cowal View, Gourock (15/0150/IC)	p
(b) Riverside Inverclyde Property Holdings Company Limited Construction of new road and creation of development platforms with associated servicing and groundworks: Leperstone Avenue, Kilmacolm (14/0409/IC)	p
3. Planning Application Report by Head of Regeneration & Planning on application for planning permission by Mr J Burleigh for erection of off-road carport, sheds and extension to existing rear deck at Flat 1-1, 14 Grey Place, Greenock (15/0078/IC)	p

Enquiries to - **Rona McGhee** - Tel 01475 712113

Report To: The Planning Board

Date: 7th October 2015

Report By: Head of Regeneration and Planning

Report No: 15/0150/IC
Plan 10/15

**Local Application
Development**

**Contact
Officer:** Guy Phillips

Contact No: 01475 712422

Subject: Residential development of 3 blocks, containing 15 flats, with associated road, parking and landscaping at Cowal View, Gourock



SUMMARY

- At the September meeting of the Planning Board the application was continued for a site visit.
- The proposal accords with the Inverclyde Development Plan.
- Nineteen written representations have been received; fourteen expressing support and five objecting to planning permission being granted.
- There have been no adverse comments from consultees.
- The recommendation is to GRANT PLANNING PERMISSION

BACKGROUND

At the September meeting of the Planning Board the application was continued for a site visit, subsequently arranged for 6 October, to allow Members the opportunity to consider the site and its environs.

SITE DESCRIPTION

The site, which extends to approximately 0.5ha, is on the south side of Cowal View and is within the grounds of Gourrock Golf Club. It slopes up from the street and has recently been cleared of vegetation and excavated. A steep embankment along the east boundary rises to meet the golf course and car park. A burn flows from north to south, parallel to the west (rear) boundary. To the north-west, fronting Cowal View is a two storey house. Across Cowal View are the rear gardens of houses fronting Glenbervie Place.

PROPOSAL

It is proposed to form a cul-de-sac off Cowal View and to construct three pitched roof, three storey blocks. Each block contains 5 flats with four two bedroom apartments on the ground and first floors and one three bedroom second floor apartment. All flats are equipped with balconies. Due to the topography of the site, the proposed layout incorporates underbuilding and retaining walling. The principal finishing materials are grey concrete roof tiles, grey cladding panels and reconstituted stone. Thirty four car parking spaces are proposed for the 15 flats.

PROPOSED LOCAL DEVELOPMENT PLAN POLICIES

Policy RES1 - Safeguarding the Character and Amenity of Residential Areas

The character and amenity of residential areas, identified on the Proposals Map, will be safeguarded and where practicable, enhanced. Proposals for new residential development will be assessed against and have to satisfy the following criteria:

- (a) compatibility with the character and amenity of the area;
- (b) details of proposals for landscaping;
- (c) proposals for the retention of existing landscape or townscape features of value on the site;
- (d) accordance with the Council's adopted roads guidance and Designing Streets, the Scottish Government's policy statement;
- (e) provision of adequate services; and
- (f) having regard to Supplementary Guidance on Planning Application Advice Notes.

PAAN3 "Private and Public Open Space In New Residential Development" applies.

Policy ENV2 - Assessing Development Proposals in the Green Belt and the Countryside

Development in the Green Belt will only be considered favourably in exceptional or mitigating circumstances, while development in the Countryside will only be considered favourably where it can be supported with reference to the following criteria:

- (a) it is required for the purposes of agriculture, forestry or, where appropriate, renewable energy (refer Policy INF1); or
- (b) it is a recreation, leisure or tourism proposal which is appropriate for the countryside and has an economic, social and community benefit (refer to Policy ECN6); or
- (c) there is a specific locational requirement for the use and it cannot be accommodated on an alternative site (refer Policies INF3 and INF7); or
- (d) it entails appropriate re-use of redundant habitable buildings, the retention of which is desirable for either their historic interest or architectural character or which form part of an

- establishment or institution standing in extensive grounds (refer to Policy RES7); and
- (e) it does not adversely impact on the natural and built heritage, and environmental resources;
 - (f) it does not adversely impact on landscape character;
 - (g) it does not adversely impact on prime quality agricultural land;
 - (h) it does not adversely impact on peat land with a high value as a carbon store;
 - (i) it does not adversely affect the visual amenity of the area and is capable of satisfactory mitigation;
 - (j) there is a need for additional land for development purposes, provided it takes account of the requirements of the Strategic Development Plan; and
 - (k) it has regard to Supplementary Guidance on Planning Application Advice Notes.

Policy ENV4 - Safeguarding and Enhancing Open Space

Inverclyde Council will support, safeguard and where practicable, enhance:

- (a) areas identified as 'Open Space' on the Proposals Map; and
- (b) other areas of open space of value in terms of their amenity to their surroundings and to the community, and their function as wildlife corridors and Green Network links.

CONSULTATIONS

Scottish Environment Protection Agency West – Revised plans relocate a proposed area of car parking away from a nearby burn, which is consistent with the requirements of Scottish Planning Policy.

Head of Environmental and Commercial Services – No objections to the layout of the site and the parking space provision. A condition should be attached requiring that a visibility splay of 2.4m x 43m x 1.05m be maintained at the site access.

Head of Safer and Inclusive Communities – No objections subject to the attachment of conditions to control the spread of Japanese Knotweed and to prevent harm from potential ground contamination and the issuing of advisory notes on waste storage, external lighting, construction noise, sound insulation, site drainage, vermin, CDM Regulations, surface water and seagulls.

PUBLICITY

The application was advertised as there are no premises on neighbouring land.

SITE NOTICES

The nature of the proposal did not require a site notice.

PUBLIC PARTICIPATION

Nineteen written representations have been received; fourteen expressing support and five objecting to planning permission being granted.

Representations in favour of the proposal consider that:

- The diversity of housing stock in Gourock shall be improved.
- There is a demand for flats.

- Young professionals shall be attracted and existing residents afforded an opportunity to downsize.
- The proposal is an economic use of land.
- Infrastructure is capable of supporting the development.
- Use of public transport shall be encouraged.
- The site is currently a wasted development opportunity and affords spectacular views.
- The development is consistent with the surrounding area and golf course.
- The site shall be cleaned up.
- The proposal provides support for the golf club.

Parties objecting to the proposal are concerned that:

- The proposed buildings are out of scale with other houses in this part of Gourock where there are no other flats, thus setting a precedent.
- Road safety shall be adversely affected.
- Japanese Knotweed requires to be eradicated.
- A development of flats has previously been refused in Turnberry Avenue.
- Planning permission was previously granted for houses on the site and was in keeping with existing houses.
- Gourock is well served by flatted properties.

ASSESSMENT

The material considerations in the determination of this planning application are the planning history of the site, the Local Development Plan, the Council's PAAN 3 "Private & Public Open Space in New Residential Development", the consultation responses and the written representations.

In October 2010 the Council's Local Review Body granted planning permission in principle for a development of three houses on the site. In October 2013 planning permission was granted to extend the time period for commencement of development by an additional three years. The approved site varies from this application, with the boundary being extended marginally to the south (rear) and at the east (side) on the embankment parallel to the golf club's car park.



The Local Development Plan reflects the planning permission in principle. Land within the site granted planning permission in principle is covered by policy RES1 which seeks to safeguard residential amenity and character and requires proposals for new residential development to be assessed against and satisfy a range of criteria. The relevant criteria in this instance are: (a) compatibility with the character and amenity of the area, (b) details of proposals for landscaping, (d) accordance with the Council's adopted roads guidance and the Scottish Government's policy statement Designing Streets (e) provision of adequate services and (f) having regard to Supplementary Guidance on Planning Application Advice Notes.

Potential conflict with compatibility with the character and amenity of the area arises from the height and scale of the proposed blocks and the overall number of flats proposed. Development in this part of Gourock is of predominantly two storey design. There are, however, detached houses in the nearby Turnberry Avenue which are of similar scale. The only house adjoining the site is to its west, and while I am aware that it is within the applicant's control. I am nevertheless content that the orientation and separation from the three buildings provides a satisfactory

relationship. The setback positions of the three blocks from Cowal View, screening provided by topography and landscaping and design incorporating a third level which is of reduced scale and with a change in finishing material combine to satisfy me that the overall scale of the development has been sensitively designed to fit with its surroundings. The submitted layout incorporates generous areas of landscaping and parking provision in excess of 200% and, I consider, creates a spacious residential environment compatible with the scale and amenity of this part of Gourrock satisfying criterion (a) of Policy RES1.

The submitted layout incorporates fully detailed landscaping proposals which illustrate substantial and varied planting throughout the development, with emphasis upon the site entrance and embankment at the boundary with the golf club car park. While I consider it prudent to attach a condition requiring completion of planting within the first planting season following completion of the flats, I am content that the proposal satisfies criterion (b) of Policy RES1.



There are no objections to the proposal from the Head of Environmental & Commercial Services with no adverse impact upon road safety anticipated. The proposal accords with the Council's adopted roads guidance and the Scottish Government's policy statement Designing Streets and, accordingly, it satisfies criterion (d) of Policy RES1.

Criterion (e) is satisfied; the site is within an established urban area, with no adverse consultation responses and with the provision of adequate services.

PAAN3 "Private & Public Open Space in New Residential Development" categorises the development as "flatted infill"; flats should reflect the existing scale of buildings and townscape in the immediate environs and open space need only be provided where surplus land is available following the provision of any off-street parking required. My favourable assessment of the scale of the proposed flats and their spacious layout against criterion (a) of Policy RES1 ensures that it is also satisfactory with reference to PAAN3. Accordingly, the proposal satisfies criterion (f) of Policy RES1.

The additional areas of land outwith that boundary are within the Golf Club land; these are designated as Open Space within the Green Belt and are subject to Policies ENV2 and ENV4. They are, however, small. The triangle of land bound by the burn at the south (rear) of the site is used for landscaping and parking spaces while the land along the east side of the site is landscaping to separate the development and the golf club car park above. I am content that the removal of these small areas will have no adverse impact, either visually or functionally, upon open space and its enjoyment by golfers. Accordingly, I am content that while there are departures from Policies ENV2 and ENV4, these minor incursions do not dilute the value of open space within the Green Belt in this location, and that combined with the assessment against policy RES1, the intent of the Local Development Plan is met.

In response to the objectors' concerns not covered by my assessment against the Local Development Plan, the Head of Safer & Inclusive Communities is content that the spread of Japanese Knotweed can be satisfactorily controlled by the attachment of a condition; the dismissal of an appeal for the erection of flats in a plotted development of detached houses in Turnberry Avenue is not comparable to the proposal under consideration; the planning permission in principle granted previously for the erection of three houses does not preclude granting of planning permission for the fifteen flats under consideration in this report; no precedent is created as any other planning application for flats in the area shall be considered on its own merits; and the marketability of flats in Gourrock is not a determining factor.

The consultation responses present no impediment to planning permission being granted and I have no objections to the attachment of conditions and advisory notes as recommended by the Head of Environmental & Commercial Services and the Head of Safer & Inclusive Communities. I also note that the planning application is accompanied by a Bat Potential Roost Assessment. It concludes that there are no trees within or adjacent to the site which have features suitable for use by roosting bats.

Overall, I consider that the proposal merits support.

RECOMMENDATION

That the application be granted subject to the following conditions:

1. That prior to the start of development, details of a survey for the presence of Japanese Knotweed shall be submitted to and approved in writing by the Planning Authority and that, for the avoidance of doubt, this shall contain a methodology and treatment statement where any is found. Development shall not proceed until treatment is completed as per the methodology and treatment statement. Any variation to the treatment methodologies will require subsequent approval by the Planning Authority prior to development starting on site.
2. That the development shall not commence until an environmental investigation and risk assessment, including any necessary remediation strategy with timescale for implementation, of all pollutant linkages has been submitted to and approved, in writing by the Planning Authority. The investigations and assessment shall be site-specific and completed in accordance with acceptable codes of practice. The remediation strategy shall include verification/validation methodologies. This may be incorporated as part of a ground condition report and should include an appraisal of options.
3. That on completion of remediation and verification/validation works and prior to the site being occupied, the developer shall submit a Completion Report for approval, in writing by the Planning Authority, confirming that the works have been carried out in accordance with the remediation strategy. This report shall demonstrate that no pollutant linkages remain or are likely to occur and include (but not be limited to) a collation of verification/validation certificates, analysis information, remediation lifespan, maintenance/aftercare information and details of imported/disposed/reused materials relevant to the site.
4. That the presence of any previously unrecorded contamination or variation to reported ground conditions that becomes evident during site works shall be brought to the attention of the Planning Authority within one week. Consequential amendments to the Remediation Strategy shall not be implemented unless it has been submitted to and approved, in writing by the Planning Authority.
5. The use of the development shall not commence until the applicant has submitted a completion report for approval, in writing by the Planning Authority, detailing all fill or landscaping material imported onto the site. This report shall contain information of the material's source, volume, intended use and verification of chemical quality (including soil-leachate and organic content etc) with plans delineating placement and thickness.

6. No development shall commence until samples of all external materials have been submitted to and approved in writing by the Planning Authority: development thereafter shall proceed utilising the approved materials unless the Planning Authority gives its prior written approval to any alternatives.
7. A visibility splay of 2.4m x 43m x 1.05m above ground level shall be provided at the junction with Cowal View prior to any of the flats (hereby approved) being occupied and, thereafter, maintained in perpetuity.
8. None of the flats hereby approved shall be occupied until parking spaces have been formed in accordance with drawing AL(0)04 A.
9. The approved landscaping scheme in drawing 289.04.03a shall be completed in the first planting season following completion of the 15 flats, hereby approved, and any specimens that in the subsequent 5 years die, become diseased or are damaged shall be replaced in the next planting season with a similar specimen, unless the Planning Authority gives its prior written approval to any alternative.

Reasons

1. To help arrest the spread of Japanese Knotweed in the interests of environmental protection.
2. To satisfactorily address potential contamination issues in the interests of environmental safety.
3. To provide verification that remediation has been carried out to the Authority's satisfaction.
4. To ensure that all contamination issues are recorded and dealt with appropriately.
5. To protect receptors from the harmful effects of imported contamination.
6. To ensure a continuity of finishing materials in this part of Gourcock.
7. In the interests of road safety on Cowal View.
8. To prevent overspill parking onto Cowal View and in the interests of road safety.
9. To ensure the provision of a sustainable and quality landscape setting.

Stuart Jamieson
Head of Regeneration and Planning

Local Government (Access to Information) Act 1985 – Background Papers. For further information please contact Guy Phillips on 01475 712422.

Report To: The Planning Board

Date: 7th October 2015

Report By: Head of Regeneration and Planning

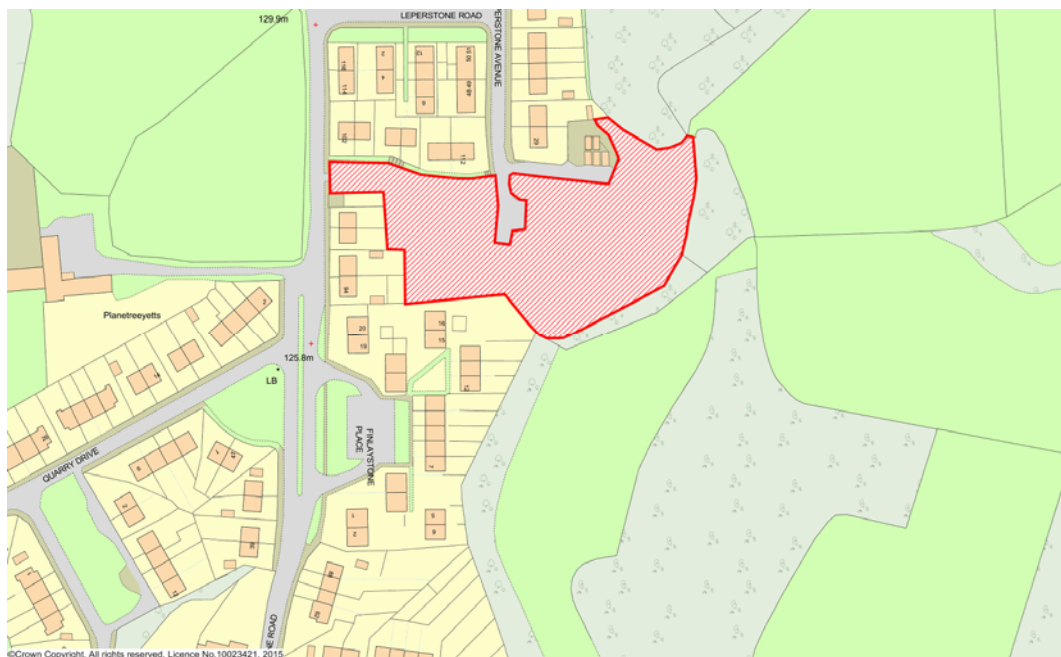
**Report No: 14/0409/IC
Plan 10/15**

**Local Application
Development**

Contact Officer: David Ashman

Contact No: 01475 712416

**Subject: Construction of new road and creation of development platforms with associated servicing and groundworks at
Leperstone Avenue, Kilmacolm**



SUMMARY

- At the September meeting of the Planning Board the application was continued for a site visit.
- The proposal accords with the Inverclyde Development Plan.
- Twenty six written representations have been received on amenity issues and technical matters.
- There have been no adverse comments from consultees.
- The recommendation is to GRANT PLANNING PERMISSION

BACKGROUND

At the September meeting of the Planning Board the application was continued for a site visit, subsequently arranged for 6 October, to allow Members the opportunity to consider the site and its environs.

SITE DESCRIPTION

The application site is an irregularly shaped 0.6 hectare area of ground located to the east of Finlaystone Road and to the south of Leperstone Avenue in Kilmacolm. Formerly wooded (trees were removed from the site in December 2014), it slopes downwards in a generally south easterly direction. The western most part of the site fronting onto Finlaystone Road accommodates a small parking area. A surface watercourse enters a culvert close to the eastern boundary.

The western part of the site is surrounded by a residential area comprising a mix of single and two storey houses, while to the eastern part there are agricultural fields and wooded land. Immediately north of the site there is a footpath providing access to houses and a segregated pedestrian link between Finlaystone Road and Leperstone Avenue. To the east of Leperstone Avenue this footpath becomes a vehicular access to a small group of garages, before becoming a track through the application site linking to the agricultural land to the east.

PROPOSAL

Planning permission is sought to extend Leperstone Avenue to access the site for residential development in the form of 7 individual development platforms with associated servicing. The platforms will be formed through ground works involving the re-grading of the slope within the site.

The re-grading involves a cut and fill operation whereby the steepest sloping land to the east will be reduced in height with the introduction of a retaining wall where required to support the slope, and land to the south-east being increased in height. Throughout the site there will be a number of other level changes, the most prominent being to the south-east where the raised land will, at its highest point, be almost 2 metres above neighbouring garden ground before sloping down to the same level as the adjacent gardens.

The submitted plans show the development of seven house plots of varying sizes and configurations; the smallest is 387 squares metres, the largest 906 square metres. A suggested 95 square metres house footprint within most plots is shown (one is 79 square metres). Five plots are concentrated within the eastern part of the site and have their own frontage onto the proposed new access road. Two plots within the western part of the site front onto a private shared driveway. A 577 squares metres area of amenity open space is provided in the south-western corner of the application site.

The surface watercourse entering from the east will be guided through the site by a culvert. Surface water from the plots, together with surface water from the new road, will be directed towards a dedicated SUDS filtration area before discharging to this culvert. The amenity open space will accommodate a detention basin for surface water drainage, designed to have the potential to accommodate flood waters when the capacity of the downstream existing culvert is exceeded. Flood waters will surcharge from a manhole immediately upstream of the existing residential area. This will also discharge into the culvert once flows passing downstream fall below its full bore capacity. In the event of an extreme climatic event, any additional flood waters would be directed northwards within the application site and would discharge across the surface of the existing car park in the north-western corner. The bund to be constructed along the rear of the residential properties on Finlaystone Road will protect them from surface waters originating within the site.

The application is accompanied by a Design Statement, Flood Risk Assessment and Drainage and Flood Prevention Statement. The Design Statement sets out the development guidelines for future housing on the site. It is anticipated that there will be subsequent planning applications by

individuals seeking to build their own houses and the Statement sets out guidelines under which these will be constructed, heights, finishing materials, and landscaping and boundary treatments.

During the processing of the application the originally intended eight development plots were reduced to seven due to the requirement that a detention basin be provided within the application site.

LOCAL DEVELOPMENT PLAN POLICIES

Policy RES1 - Safeguarding the Character and Amenity of Residential Areas

The character and amenity of residential areas, identified on the Proposals Map, will be safeguarded and where practicable, enhanced. Proposals for new residential development will be assessed against and have to satisfy the following criteria:

- (a) compatibility with the character and amenity of the area;
- (b) details of proposals for landscaping;
- (c) proposals for the retention of existing landscape or townscape features of value on the site;
- (d) accordance with the Council's adopted roads guidance and Designing Streets, the Scottish Government's policy statement;
- (e) provision of adequate services; and
- (f) having regard to Supplementary Guidance on Planning Application Advice Notes.

Policy RES3 - Residential Development Opportunities

Residential development will be encouraged and supported on the sites and indicative locations included in Schedule 6.1 and indicated on the Proposals Map. An annual audit of the housing land supply will monitor and review, and where necessary, augment the Effective Land Supply, to maintain a minimum five year's supply in accordance with the GCV SDP and SPP guidance.

Planning Application Advice Note (PAAN)3 on "Private and Public Open Space Provision in New Residential Development" applies.

Policy INF4 - Reducing Flood Risk

Development will not be acceptable where it is at risk of flooding, or increases flood risk elsewhere. There may be exceptions for infrastructure if a specific location is essential for operational reasons and the development is designed to operate in flood conditions and to have minimal impact on water flow and retention.

All developments at risk of flooding will require to be accompanied by a Flood Risk Assessment (FRA) and should include a freeboard allowance, use water resistant materials where appropriate and include suitable management measures and mitigation for any loss of flood storage capacity.

Policy INF5 - Sustainable Urban Drainage Systems

Proposed new development should be drained by appropriate Sustainable Urban Drainage Systems (SUDS) designed in accordance with the CIRIA SUDS Manual (C697) and, where the scheme is to be adopted by Scottish Water, the Sewers for Scotland Manual Second Edition. Where the scheme is not to be adopted by Scottish Water, the developer should indicate how the scheme will be maintained in the long term.

Where more than one development drains into the same catchment a co-ordinated approach to SUDS provision should be taken where practicable.

CONSULTATIONS

Scottish Environment Protection Agency West – No objection. The Planning Authority may wish to obtain verification from a suitably qualified engineer with regard to the structural integrity of the proposed flood storage area. It is recommended that an appropriate inspection and maintenance regime is adopted and that the full storage capacity is available in times of flood within the structure.

Head of Environmental and Commercial Services - The number of parking spaces per plot will depend upon the number of bedrooms in each house. Dimensions of the driveways and off-road parking spaces should be submitted. Conditions will be required with respect to the repair of a culvert below Finlaystone Road, maintenance of culverts, grilles and other flooding and drainage infrastructure, certification of the proposed bund.

Head of Safer and Inclusive Communities – No objection, subject to conditions in respect of Japanese Knotweed, contaminated land and external lighting, and advisory notes in respect of times and methods of working, site drainage, surface water and gull control.

Scottish Water - No objection. Various advisory notes are suggested.

PUBLICITY

The application was advertised in the Greenock Telegraph on 9th January and 20th March 2015 as there are no premises on neighbouring land.

SITE NOTICES

The nature of the proposal did not require a site notice.

PUBLIC PARTICIPATION

26 objections have been received from 10 individuals, as has a petition with 26 signatures. The points of objection may be summarised as follows:

Drainage and associated infrastructure

- Drainage from the site is poor often leading to flooding of neighbouring gardens.
- There is a lack of flood risk information and weaknesses in what has been submitted.
- The new and existing drainage pipes may not be effective to accommodate flows.
- There are concerns over sewage proposals.
- The driveways should be finished in permeable blocks to help prevent flooding.
- The site investigations, survey information and calculations are not accurate.
- There is concern over the construction method of the detention pond, drainage connections and its height.
- The detention basin does not have fencing to stop access by children and details of maintenance have not been provided.

Traffic/Roads

- There will be a loss of informal car parking spaces opportunities at the end of Leperstone Avenue.
- Emergency access will be lost.
- On-street parking on Leperstone Avenue will create access problems for construction traffic.
- The possible loss of existing road and track/right of way leading to garages and fields.
- There will be increased traffic levels.

Residential amenity

- Overlooking and overshadowing may occur.
- The increase in ground levels may lead to possible instability.
- There will be insufficient garden ground or amenity land.
- There will be loss of view/view towards a gable.
- Poor condition of the site.
- There will be disruption to residential amenity from an extended construction programme.
- There will be loss of tranquillity.

Miscellaneous

- There is a loss of trees through site clearance.
- A wildlife resource will be lost.
- There will be a loss of dog walking opportunities.
- Concerns over consequences for the condition of the site if planning permission is refused.
- Development will lead to devaluation of properties.
- There has been a lack of communication over proposals for the site.
- There are concerns over sale restrictions/reduced Council tax rates to purchasers from outwith the Council area.

ASSESSMENT

The material considerations in determination of this application are the Local Development Plan including associated supplementary planning guidance PAAN3, the consultation replies, the representations and the supporting information.

The application site is identified in the Local Development Plan as a residential development opportunity in schedule 6.1 to policy RES3 with a capacity for 15 affordable dwellings, although reference is also made to the potential for 9 individual house plots. Plotted residential development is therefore supported by policy RES3 and, as a proposed residential development within a mainly residential area, also accords in principle with policy RES1. Policy RES1 however also sets out criteria against which any proposal has to be assessed.

As the application is for development platforms rather than individual dwellings, consideration on compatibility with the character and amenity of the area is based on the design statement which sets out the development guidelines for future housing on the site. The design statement requires that all houses within the site should be two storeys, and while this will result in some level of overlooking of adjacent properties this is typical of residential areas. Overall I am satisfied that the development platforms are positioned so that there will either be adequate spacing between the proposed houses and adjacent properties, or the orientation of the main window walls of the proposed houses will direct views away from the closest properties so as to not pose any significant privacy implications. I am also satisfied that, in general terms, there will not be any unacceptable overshadowing of adjacent properties, although detailed checks can be carried out when each subsequent house application is received. The size of the plots and the indicative development footprint on each plot suggests a lower density development than that of the immediate vicinity. Overall, in terms of character and amenity, I am satisfied that the proposal is compatible with the surroundings (criterion (a)).

I note some peripheral planting is shown, together with the provision of planted amenity space at the site of the detention basin. I consider such proposals to be acceptable in principle (criterion (b)).

There are no existing townscape or landscape features of value on the site. It was previously populated by a number of mature and semi-mature trees, which in letters of objection are noted as a wildlife resource and dog walking area. The felling of these trees however breached no planning

controls as they were neither the subject of a Tree Preservation Order nor within a conservation area (criterion (c)).

I note that the Head of Environmental and Commercial Services has no adverse comment. The existing site parking at the end of Leperstone Avenue is informal, whereas the proposed layout will provide formal visitor parking opportunities not interfering with the flow of traffic. Leperstone Avenue's current dimensions do not suggest that there will be any accessibility issues for emergency vehicles or construction traffic. The existing access and track to the garages is to be retained. Within the site, numbers of car parking spaces and dimensions of driveways may be more appropriately addressed upon the submission of individual house applications which may follow at a later stage (criterion (d)).

Servicing of the plots will be carried out in the event of approval of this application in preparation for development. Subsequent plot purchasers will only have to complete ties into the installed services. As a result of consultation I note that Scottish Water has no objection to the proposal, subject to the imposition of various advisory notes on a grant of planning permission (criterion (e)).



PAAN3 is the relevant supplementary guidance. The site is a small scale infill, with the requirement that development should accord with the established density and pattern of development in the immediate vicinity with reference to front and rear garden sizes and distances to plot boundaries. I am satisfied that the plots and the development footprints accord in general terms with this requirement, noting that garden depths and distances to side boundaries are variable in the vicinity (criterion (f)).

Concerns relating to drainage and flooding, which are relevant to Policies INF4 and INF5 of the Local Development Plan, have been raised by several representations. In assessing these I firstly note that there are no outstanding considerations raised by the consultation replies. In particular, while drainage and flooding concerns have been raised by several representations especially relating to a lack of information, the appropriate studies have now been submitted and representations have been addressed and answered during the processing of the application.

Other drainage and flooding concerns are based on existing and previous site conditions; drainage as a result of the watercourse from the fields to the east which enters a culvert running under the site, and surface run-off from rainfall. The latter concerns are heightened as a result of the removal of the trees with some neighbours referring to previous garden flooding which they attribute to lack of drainage control within the application site. This application, however, presents an opportunity for drainage issues to be addressed. The submitted plans confirm that a culvert runs under the site and neighbouring properties and the submitted Flood Risk Assessment, which has been accepted

by SEPA and the Council's Flooding Officer subject to conditions, provides a drainage solution. The surface water course from the east will continue to be channelled through the culvert to which surface water drainage from the plots and the road will be directed via a filtration system. While I note that several objectors have questioned drainage calculations and the adequacy of the pipework to address waterflows, I place greater weight on the expertise of SEPA and the Council's Flooding Officer.

The detention pond is to be constructed of hardcore material overlaid with sand, a soil stabilisation membrane, a waterproof membrane and soils and grass. I note that SEPA considers that the Council may wish to seek verification from a suitably qualified engineer with regard to structural integrity. This will be the subject of a separate building warrant application and can be the subject of a planning condition. The issue of maintenance is also raised which again may be addressed by condition. The height of the berms is determined by the necessity of ensuring the pond is of robust construction. Whilst the highest point of the berm is almost 2 metres above the nearest neighbouring garden ground I note that it is approximately 4.5 metres from the common boundary and that there is an existing screen fence of approximately 1.8 metres high and maturing soft planting already screening the neighbouring gardens. Details of the means of access security for the detention pond can be controlled by condition.



Foul sewage connections are also shown, to which I note Scottish Water has no objection in principle. On the matter of porosity of driveways, I consider it is reasonable to request that the appropriate blocks be used, which will accord with Scottish Government regulatory requirements.

I therefore consider that the requirements of policies INF4 and INF5 have been addressed.

Overall I am satisfied that the proposal accords with the Local Development Plan. It remains, however, to be considered if there are other material considerations to persuade a decision contrary to the Local Development Plan.

The adjustment of levels across the site has been noted and accepted as required to enable development to take place. There is no right to view over another adjacent property and such a concern could not form the grounds for refusal of planning permission. The same applies to concerns over its use by dog walkers, valuation of properties, sales restrictions or Council tax issues. The length of the construction programme is presently unknown but some disruption during construction is an almost inevitable consequence of any development. Individual concerns over matters such as noise levels and working hours may be addressed if necessary by legislation under the auspices of the Head of Safer and Inclusive Communities. Finally, with reference to communication of the proposed development, all statutory obligations have been fulfilled.

I am therefore satisfied that there are no material considerations to suggest that planning permission should be refused.

RECOMMENDATION

That the application be granted subject to the following conditions:

1. That development shall accord in general terms with the requirements of the design brief hereby approved.
2. That subsequent applications for each dwellinghouse and associated garages, walls or wall/fence combinations shall be accompanied by samples of all facing materials to be used in the development of the plot and that, for the avoidance of doubt, these shall accord with the approved Design Statement. Development of each plot shall not commence until approval of materials by the Planning Authority.
3. That following approval of the first plot to be developed in terms of condition 2 above, subsequent plots shall be developed in accordance with the approved materials unless a variation is granted in writing by the Planning Authority.
4. That the development shall not commence until an environmental investigation and risk assessment, including any necessary remediation strategy with timescale for implementation, of all pollutant linkages has been submitted to and approved, in writing by the Planning Authority. The investigations and assessment shall be site-specific and completed in accordance with acceptable codes of practice. The remediation strategy shall include verification/validation methodologies. This may be incorporated as part of a ground condition report and should include an appraisal of options.
5. That on completion of remediation and verification/validation works and prior to the site being occupied, the developer shall submit a Completion Report for approval, in writing, by the Planning Authority, confirming that the works have been carried out in accordance with the remediation strategy. This report shall demonstrate that no pollutant linkages remain or are likely to occur and include (but not be limited to) a collation of verification/validation certificates, analysis information, remediation lifespan, maintenance/aftercare information and details of imported/disposed/reused materials relevant to the site.
6. That the presence of any previously unrecorded contamination or variation to reported ground conditions that becomes evident during site works shall be brought to the attention of the Planning Authority within one week. Consequential amendments to the Remediation Strategy shall not be implemented unless it has been submitted to and approved, in writing, by the Planning Authority.
7. That no fill or landscaping material shall be imported onto the site until written details of the source and intended reuse of the imported materials has been submitted for approval, in writing by the Planning Authority. The report shall characterise the chemical quality (including soil-leachate and organic content etc), volume and source of the imported materials with corresponding cross-sections and plans indicating spatial distribution and depth/thickness of material placement within the development site. The material from the source agreed only shall be imported in strict accordance with these agreed details.
8. The use of the development shall not commence until the applicant has submitted a completion report for approval, in writing by the Planning Authority detailing all fill or landscaping material imported onto the site. This report shall contain information of the material's source, volume, intended use and verification of chemical quality (including soil-leachate and organic content etc) with plans delineating placement and thickness.

9. That prior to the start of development, details of a survey for the presence of Japanese Knotweed shall be submitted to and approved in writing by the Planning Authority and that, for the avoidance of doubt, this shall contain a methodology and treatment statement where any is found. Development shall not proceed until treatment is completed as per the methodology and treatment statement. Any variation to the treatment methodologies will require subsequent approval by the Planning Authority prior to development starting on site.
10. That all surface water drainage from the site shall be treated in accordance with the principles of the Sustainable Urban Drainage Systems Manual (C697) (CIRIA 2007). Before development commences, details shall be submitted to and approved in writing by the Planning Authority of the maintenance regime for the water detention areas.
11. That no dwellinghouses shall be occupied within the application site until the approved drainage works, including culvert alterations and the construction of a surface water detention pond, have been implemented in full.
12. That prior to the start of development, full details of the construction of the detention pond shall be submitted to and approved in writing by the Planning Authority.
13. That prior to the start of development, full details and samples of hard landscaping shall be submitted to and approved in writing by the Planning Authority and that, for the avoidance of doubt, all driveway pavements shall be porous.
14. That prior to the start of construction, details of all soft landscaping, including a timetable for planting, shall be submitted to and approved in writing by the Planning Authority.
15. That details of the maintenance of all hard and soft landscaped areas shall be submitted to and approved in writing by the Planning Authority prior to the start of development. With respect to soft landscaping, any planting that dies, becomes diseased, is removed or damaged within 5 years of planting shall be replaced with others of a similar size and species within the first planting season.
16. That prior to the start of construction, tree protection measures in accordance with the latest British Standard BS 5837 shall be implemented and retained in place until the completion of construction.
17. That prior to the commencement of development the existing culvert below Finlaystone Road shall be repaired.
18. That prior to the commencement of development, full details of the maintenance arrangements for all drainage and flooding related infrastructure, including all culverts, grilles and inlets for the detention pond shall be submitted to and approved in writing by the Planning Authority.
19. That upon completion of the detention pond a Structural Engineer's Certificate shall be submitted for the approval of the Planning Authority confirming that the integrity of the structure.
20. That prior to the commencement of development, details shall be submitted to and approved in writing by the Planning Authority of safety measures for the detention pond to ensure children cannot enter it during periods of flooding.
21. That the access lane between Finlaystone Road and Leperstone Avenue and between Leperstone Avenue and the garages and track to the east shall be kept free of obstructions at all times.

22. That the access road and associated footways hereby approved shall be constructed to base course level prior to occupation of the first of the dwellinghouses on the plots hereby approved being occupied and to final wearing course prior to the last of the dwellinghouses on the plots hereby approved being occupied.
23. That full details shall be provided of the proposed retaining walls prior to their construction.

Reasons

1. To ensure continuity in the development of the site.
2. To ensure continuity in the development of the site in the interests of visual amenity.
3. To ensure continuity in development of the site in the interests of visual amenity.
4. To satisfactorily address potential contamination issued in the interests of environmental safety.
5. To provide verification that remediation has been carried out to the Planning Authority's satisfaction.
6. To ensure that all contamination issues are recorded and dealt with appropriately.
7. To protect receptors from the harmful effects of imported contamination.
8. To protect receptors from the harmful effects of imported contamination.
9. To help arrest the potential spread of Japanese Knotweed in the interests of environmental protection.
10. To control runoff from the site to reduce the risk of flooding.
11. To prevent flooding within and adjacent to the site.
12. To ensure the robustness of the construction in order to avoid flooding.
13. In the interests of visual amenity and to prevent flooding.
14. In the interests of visual amenity.
15. To ensure the long term appearance of all soft and hard landscaped areas.
16. To ensure retention of the trees in the interests of visual amenity.
17. To prevent flooding within and adjacent to the site.
18. To prevent flooding within and adjacent to the site.
19. To ensure the detention pond is fit for purpose.
20. In the interests of safety.
21. In the interests of pedestrian and vehicular safety.
22. In the interests of pedestrian and vehicular safety.

23. In the interests of visual amenity.

Stuart Jamieson
Head of Regeneration and Planning

Local Government (Access to Information) Act 1985 – Background Papers. For further information please contact David Ashman on 01475 712416.

Report To: The Planning Board

Date: 7th October 2015

Report By: Head of Regeneration and Planning

**Report No: 15/0078/IC
10/15**

**Local Application
Development**

Contact Officer: Mike Martin

Contact No: 01475 712412

**Subject: Erection of off-road carport, sheds and extension to existing rear deck at
Flat 1-1 14 Grey Place, Greenock.**



SUMMARY

- The proposal accords with the Inverclyde Development Plan.
- 11 written representations have been received on amenity issues and legal matters.
- There have been no adverse comments from consultees.
- The recommendation is to GRANT PLANNING PERMISSION

SITE DESCRIPTION

The application site comprises a maisonette flat at the first and attic floor levels of 14 Grey Place, Greenock. The ground floor of the building is occupied as a retail shop. The flat is accessed from an external staircase on the rear elevation, and benefits from associated rear garden ground which is bound by high stone walls.

The property lies within the designated Greenock town centre and the adjoining buildings fronting Grey Place are generally similar in terms of their scale, design and materials. To the rear is an off-street car park serving residential flats on West Stewart Street and owned by OakTree Housing Association.

PROPOSAL

The proposal is to:

- Extend the existing rear decking and enclose a void space underneath.
- Partially demolish the rear boundary wall with the neighbouring car park enabling the formation of a covered parking area within the garden.
- Construct an outbuilding and an attached bicycle shelter within the south east corner of the garden; and
- Refurbish an existing log store.

Taking these elements in turn, the proposed extended deck projects an additional maximum 2.4 metres from the rear of the building and is a maximum of 4.7 metres in width. A 1.8 metre high side screen is proposed at the south-east boundary, with a 1100mm high balustrade to the south and west facing elevations. The proposed materials are timber to match the existing deck. It is proposed to enclose the area underneath the deck, with windows allowing natural light.

The neighbouring car park is privately owned and serves the nearby flatted residential development at 2 Houston Street. It is proposed to remove a 3 metre wide section of the boundary wall to facilitate access from a proposed parking space through the car park and onto West Stewart Street. Owing to the difference in level of approximately 1.2 metres, it will be necessary to infill the site with a concrete base and to form a retaining wall in stone to match the existing boundary treatment. A sliding timber gate will be fitted and a gradually sloping metal profiled roof will be formed. The parking space measures 4.2 metres in length and 2.9 metres in width. Whilst it is below the standard size for a car parking space, the space may accommodate a smaller or 'city' type compact vehicle.

Adjacent to the parking space it is proposed to construct a secure outbuilding formed in mahogany timber panels with narrow panels of reinforced glazing, and to incorporate a bicycle store. The roofing material is to be consistent with the carport and the structure will be below the height of the boundary wall. The combined footprint will be 4.5 metres in length and 3 metres in depth and there is evidence that, historically, a structure existed at this location.

The existing log store is situated against the north-west boundary wall. Whilst this structure does not have the benefit of planning permission, it forms part of the current application and it is proposed to re-clad this to match the material proposed to be used elsewhere. It measures 3 metres in length, 2 metres in depth and its height is below the boundary wall.

LOCAL DEVELOPMENT PLAN POLICIES

Policy TCR1- Network of Designated Centres

The following hierarchy of centres are designated as locations where a range of town centre uses

will be appropriate in order to support the role and function of the particular centre, as well as their vitality and viability:

Strategic Town Centre:

- (a) Greenock, subdivided into a 'Central Area' and 'Outer Area'

Town Centres:

- (a) Port Glasgow
- (b) Gourock

Local Centres:

- (a) The Cross, Kilmacolm
- (b) Dubbs Road, Port Glasgow
- (c) Sinclair Street, Greenock
- (d) Lynedoch Street, Greenock
- (e) Barrs Cottage (Inverkip Road and Dunlop Street), Greenock
- (f) Cumberland Walk, Greenock (proposed redevelopment)
- (g) Cardwell Road, Gourock
- (h) Kip Park, Inverkip
- (i) Ardgowan Road, Wemyss Bay

Policy TCR3 -Town Centre Uses

The following town centre uses will be directed to the Central Area of Greenock Town Centre, Port Glasgow and Gourock Town Centres and the Local Centres, subject to Policy TCR7:

- (a) Use Class 1 (Shops);
- (b) Use Class 2 (Financial, Professional and other Services);
- (c) Use Class 3 (Food and Drink);
- (d) Use Class 11 (Assembly and Leisure); and
- (e) related uses such as public houses, hot food take-aways, theatres, amusement arcades and offices for taxis for public hire.

Planning Application Advice Note (PAAN)5 on "Balconies and Garden Decking" applies.

CONSULTATIONS

No consultations were required

PUBLICITY

The proposal did not require advertisement.

SITE NOTICES

The proposal did not require a site notice.

PUBLIC PARTICIPATION

Eleven representations have been received. Issues raised by objectors are:

- The proposed off -street parking facility, including the partial demolition of the boundary wall would impact adversely upon the authorised users of the adjoining private car park in

particular, by the disruption of established parking space provision. The applicant's use of this private car park, for any purpose, is considered to be inappropriate. The car park owner advises that it is provided for the exclusive use of the residents of the associated flatted development and that permission will not be granted for access in connection with the current proposal.

- The proposed extension to the rear deck together with the associated alterations would have an adverse effect upon daylighting and ventilation for the adjoining commercial premises situated at Grey Place. In any event the rear deck should not be extended.
- The formation of the proposed outbuildings and car parking facility, which will be located within the shared garden ground, is unacceptable to the co-owner and, in particular, would have an adverse impact upon property value.
- The applicant has constructed a fence positioned on top of an existing wall and two outbuildings, all without the benefit of planning permission. These are considered to be unsightly in appearance.
- The works carried out to date at the property, together with the parking of vehicles and, on occasions, their maintenance by the applicant, has resulted in noise disturbance, anti-social behaviour and general adverse impact for the amenity of nearby residents, including their privacy.

ASSESSMENT

The material considerations in the assessment of this application are the Local Development Plan, Planning Application Advice Note (PAAN)5 on "Balconies and Garden Decking", the impact upon the character of the surrounding area which includes residential properties and the representations received.



In so far as the proposal consists of minor works within the curtilage of an existing residential flat, it does not raise conflict in terms of Local Development Plan policies TCR1 and TCR3.

Supplementary to the Local Development Plan is Planning Application Advice Note (PAAN)5 on "Balconies and Garden Decking". In so far as the proposed enlargement is relatively modest in size I consider that its use should not impinge upon neighbouring amenity. Furthermore, the potential for intrusive overlooking of the adjoining property should be mitigated by the inclusion of the screening shown on plan. I note that the space underneath the existing rear deck structure is currently enclosed and includes French doors. The current proposal is to extend this enclosure in line with the front face of the enlarged deck and to include external glazing. Overall I consider that

the works associated with the decking presents no conflict with the policy guidance contained within PAAN5 including reference to residential amenity and privacy.

The proposal complies with the Local Development Plan and associated supplementary guidance, however it is necessary to consider if there are other material considerations that inform that the proposal should be determined contrary to the Plan.

I note the considerable objection to the proposal to provide a parking space taking access through a privately owned car park. While the owner of the car park has indicated an unwillingness to permit this, from a planning perspective the proposal facilitates an additional of street car parking space in the town centre without loss to spaces within the car park. This proposal is acceptable, as are the associated building works which include improvement to the appearance of an untidy boundary wall. I understand that the applicant has obtained the agreement of a neighbouring property owner to park a vehicle on a small area of ground which is situated between the application site and the neighbouring residential flatted development. The use of land outwith the application site for vehicular access and associated personal maintenance is a matter to be resolved between the respective parties.



In addition I note that the co-owner of the shared garden ground within the application site has indicated objection to the proposal. The associated works to form the parking surface and the construction of the adjoining outbuilding together with the bicycle store are all acceptable in terms of its visual appearance. In particular these structures would be screened by the existing boundary wall and also by the two mature trees within the site. Similarly, whilst the existing log store is currently unauthorised, I consider that this small structure, screened by the boundary wall to the north-west to be acceptable in principle, providing its external treatment is appropriate to this location. Accordingly, whilst I am generally satisfied with the proposed materials I consider it appropriate to have sight of these prior to work commencing on site. This matter may be addressed by condition.

Noting other representations, a recent site inspection provided no evidence of any fencing which has been erected on top of an existing wall. Potential impact upon property value is not a material planning consideration, whilst any concerns over noise and anti-social behaviour may be addressed through separate legislation.

In conclusion, I consider that the proposal is acceptable in relation to the Local Development Plan, including specifically reference to Planning Application Advice Note 5 on "Balconies and Garden

Decking" and that there are no material considerations which suggest that planning permission should not be granted.

RECOMMENDATION

That the application be granted subject to the following condition:

No development commencing on site until full details of all external materials have been submitted to and approved by the Planning Authority. For the avoidance of doubt this shall include precise details of all external materials for the outbuildings, the car parking space, the works to the boundary wall, the lower level storage space and the screening for the proposed enlargement of the rear deck. This screening is to be erected prior to the enlarged deck being brought into use and retained at all times thereafter.

Reason

In the interest of visual amenity and to ensure the satisfactory completion of the proposed development.

Stuart Jamieson
Head of Regeneration and Planning

Local Government (Access to Information) Act 1985 – Background Papers. For further information please contact Mike Martin on 01475 712412.

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PLANNING BOARD**

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